Dr hab. Jerzy M. Nowak

NATO AND EUROPEAN SECURITY ARCHITECTURE - IN CONDITIONS OF UNPREDICTABILITY

(talking points – 2020)

1. Present international situation – crisis of the post-cold war system (from 2014 we are living in a situation of "a disorder in order"; post-cold-war order ceased to exist in many areas);

Chaos and unpredictability is prevailing in most of the sectors of international relations: loss of control of the financial sector, weakness of international organizations and international law (R2P), intensification of terrorism (ISIS and it failure in Syria), environmental and climate challenge, immigration and refugees crisis and pressure on Western Europe, raise of China (Thucydides trap) and its effort to find itself a better space – conflict with the US; Russian regional challenge – role in destruction of the post-cold war system, Crimea annexation and hybrid war in the Eastern Ukraine, general weakening of the Western World, in particular of the EU (Brexit)- return to the ideas of national state; destructive aspects of Trump presidency: unilateralism, "America first"; role of NATO as stabilizer – not anachronism (Trump) or "clinical death" (President Macron).

2. Some encyclopedic reminders on NATO:

Unique classical politico-military alliance (not only military but also common values), exclusive international defense club, considered the most successful – won the Cold War without one shot, high level of homogeneity and common values and aims (Lord Ismay: *Americans in, Russians out, Germans down*), basis – North-Atlantic Treaty of 1949. Basis of collective defense action – Art. 5 of the Treaty - based on principle: "one for all, all for one"; the article was enacted only once in 2001 after attack on the WTC in New York).

Three priorities of the current NATO Strategic Concept: collective defense, stabilization operations, building collective security. USA offered its nuclear potential to the NATO disposal as its "nuclear umbrella".

29 members plus Northern Macedonia (12 original), developed structures in the Brussels and Mons Headquarters, headed by North-Atlantic Council & Secretary General (Actually Jens Stoltenberg – Norwegian).

Formally regional but with "global outreach" (Reykjavik summit 2003), specific US position – hegemony or leadership (75% of financing), no separate army, but common defense commands; ministerial meetings 4 times per year (defense – 2, foreign affairs – 2), summit meetings once per two years.

Specific decision making; **enlargement** (problem with Russia); developed **system of partnership**: strategic, distinctive, EAPC, Mediterranean Dialogue, Istanbul initiative, contact states, large structural machinery. Anecdote on telephone reply from the NATO HQ.

3. Some basic historic stages.

General Hodges: there are 3 basic stages in NATO development: Cold War time (1949 - 1989), enlargement, partnership & out of area actions time (1990 - 2014), confronting Russia and strengthening eastern flank (2014 - 1).

After 1989: future of NATO was a matter of consideration in the Western capitals (enemy ceased to exist – Soviet Union and Warsaw Pact). After YANAYEV coup d'état in 1991 and ethnic disturbances in the territory of the former USSR, the decision was: to recognize Russia as strategic partner and Ukraine as distinctive one and continue the Alliance, but making it more like a stabilizing Instrument. This required constant reforms and transformation.

4. Dynamic changes and reforms as important NATO characteristic.

First, was to **develop partnerships**: Russia – "strategic (NRC), Ukraine – "distinctive" (NUC), EAPC, Mediterranean Dialogue, Istanbul Initiative, Contact States, special treatment of Georgia and Afghanistan etc. This embraced also **partnership with the EU and cooperation with the OSCE and the United Nations.**

Second, was to develop **crisis management**, relative **global outreach** – under USA pressure.

Third, to increase interest in **cooperative security** matters – no much progress due to problem in relations with Russia.

Forth, was to increase expeditionary capabilities, which later was manifested in particular in Afghanistan, patrolling Baltic States skies and Mediterranean Sea, combating terrorism capabilities, actions against pirates in the Red Sea, military training assistance to some partners etc.

Fifth, enlargement in 3 stages, given Russia strategic satisfaction ("3 No": to nuclear weapons, **significant** military presence and significant military installation stationing).

5. How military transformation looked like?

Priority – collective defense (*usability*, *smart defense*, *pooling&sharing*, *mobility*), **second** – crisis management and prevention (*expected results: military action, stabilization, reconstruction, advisory and training functions*), financing – minimum 2% of GDP, attention to disarmament and arms control (*anecdote on telephone to HQ*), **third**, contribution to building cooperative security – relations with the EU, OSCE, UN.

6. Changes after 2014 (Crimea annexation and Russian hybrid aggression on Eastern Ukraine). Before that President Putin gave to understand in 21007 (Munich Conference) that Russia was dissatisfied with the post-Cold war system, demanded more Russia's decisions in international relations, rejected liberal democracy and common values (OSCE); in 2008 engaged in war with Georgia. Moscow was trying to divide West, practiced brinkmanship, demonstrated increasing military might in the East, produced military incidents.

NATO responded showing more determination – strengthening eastern flank, mainly by putting forward a concept called – "from deployed NATO into prepared NATO", more deterrence and

containment (Newport and Warsaw Summits – 2014, 2016), return to **contingency plans**, RAP - Readiness Action Plan, development of NRF - NATO Response Force, strengthening of the Eastern Flank – permanent rotational presence. Promise of American Brigade and 3,4 billion US \$. Effort to increase rapid response and automaticity (except full scale war).

Problem of balance between Russian challenge and Southern challenge. Obligations with Russia of 1997 – "3 no" – still in force?). Resumption of the NRC in Brussels – April 2016: double track in relations with Russia – deterrence and dialogue.

- **7. In 2018** as tensions with Russia went high up: the US wants to step up readiness and ensure that at least 30.000 troops, plus additional aircraft and naval ships can reach a trouble spot within 30 days. This means to commit 30 battalions, 30 fighter squadrons and 30 naval ships ready to deploy. NATO has also a 5.000 spearhead force to serve as quick-reaction team to come to the aid of those troops within 10 days.
- -Three troublemakers in NATO: 1.Trump: long declining European military budgets. NATO target is 2% of gross domestic product (GDP); some limited progress in recent years. 2. Erdogan blackmail regarding approval of his policy in Middle East; 3. Macron on unilateral security policy towards Russia. Other problems and weaknesses: Greece and Turkey armies are not trained to deploy out of the region. Belgium & Romania cut their land forces, Germany lacks some necessary equipment, France is overstretched in Africa, British army has been shrinking, Central Europe, in particular Baltic States are exposed. However, policy of deterrence and containment is progressively strengthened..

Other question is NATO ability to deploy rapidly **4.600 troops on forward deployment in Baltic States and Poland.** Reinforcements are indispensable element (nightmare scenarios for the Alliance: Russia attempt creeping annexation of NATO territory and US forces engaged in a crisis in Asia). Cooperation with the EU: military mobility, tanks, artillery and other equipment to travel on European roads, bridges and railways (upgrading)

- **8. Questions and perspectives.** The main question is: will NATO effectively defend it allies in case of aggression (historical experience is not encouraging: 75 % of alliances failed, 10% allies turned back)? NATO specialty securing peace without war. Problems of obligations with Russia and how to reply to Russian nuclear threat. Major current challenges:
 - Develop two track policy with Russia and in parallel with deterrence & capabilities and increased readiness (quick response);
 - Manage the crisis phenomena in relations with USA (Trump) by increasing European military share – rather on the basis of European pillar within NATO; manage the crisis in relations with Turkey;
 - Contribute to building a new security order (system) once conditions permit considering
 China challenge to balance of military and security power; no to "greet powers concert");
 - Protect Ukraine constituting element of European security;
 - **Develop effective defense measures against ISIS and terrorism** (however no NATO's *world gendarme*).